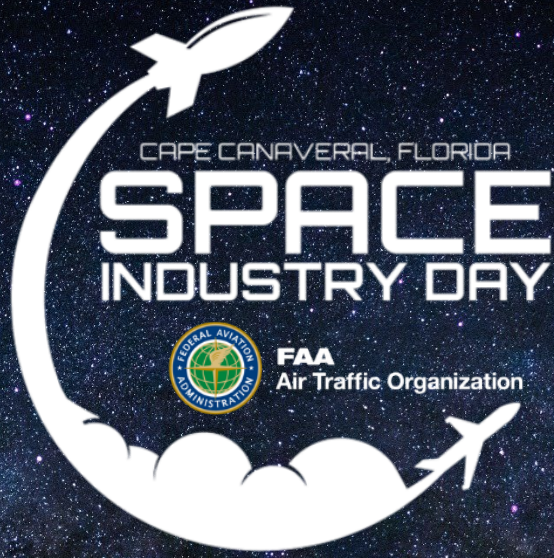


June 28, 2023

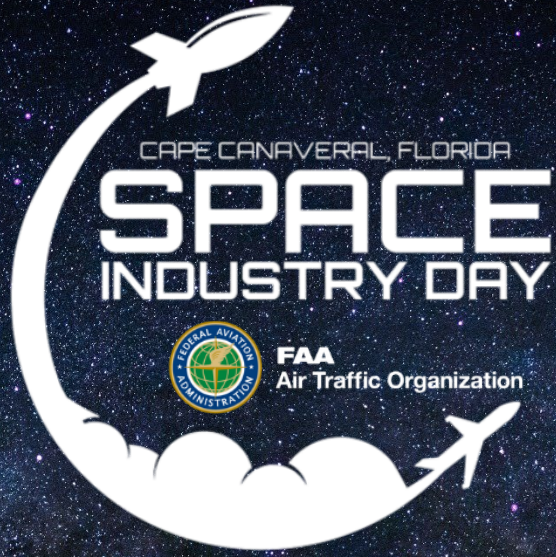
Space Florida  
Cape Canaveral, Florida



# Agenda

## Morning Sessions

- 1 | **Opening**  
**Alyce Hood-Fleming**  
Vice President  
FAA ATO System Operations
- 2 | **Introductions**
- 3 | **Leadership Addresses**  
**Timothy Arel**  
Chief Operating Officer  
FAA Air Traffic Organization  
  
**Kelvin Coleman**  
Associate Administrator  
FAA Office of Commercial Space Transportation
- 4 | **Briefing**  
Notice of Updated Factors for Optimizing Use of the National  
Airspace System



# Agenda

## Morning Sessions

### 5 | FAA ATO Space Operations Integration Efforts

**Duane Freer**

Group Manager

FAA ATO Space Operations

### 6 | Collaborative Decision Making Highlights

**Duane Freer**

Group Manager

FAA ATO Space Operations

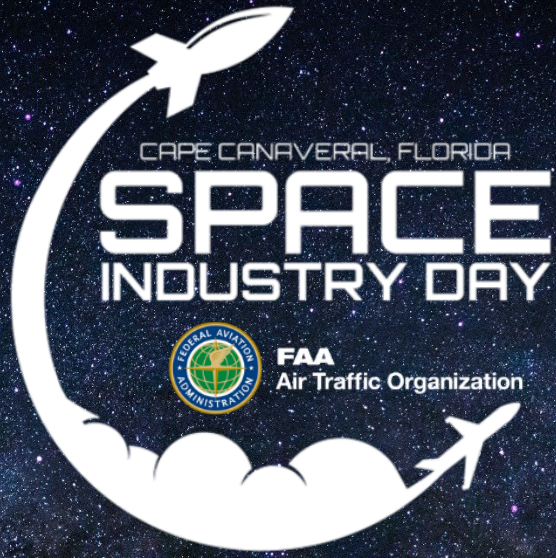
**Vern Payne**

Manager

FAA Collaborative Decision Making and International Operations

Lunch

11:45am - 1:30pm



# Agenda

## Afternoon Sessions

### 7 | Panel: Industry Perspective

*Moderator:*

**LaKisha Price**

Director, National Airspace System Operations  
FAA ATO System Operations

### 8 | Open Forum

### 9 | Closing



**FAA**  
Air Traffic Organization

# Space Florida

**Dale Ketcham**

Vice President Government and Community Relations  
Space Florida



**FAA**  
Air Traffic Organization

# Opening

**Alyce Hood-Fleming**

Vice President  
FAA ATO System Operations

The FAA's continuing mission  
is to provide the safest, most  
efficient aerospace system in  
the world.





**FAA**  
Air Traffic Organization

# Introductions

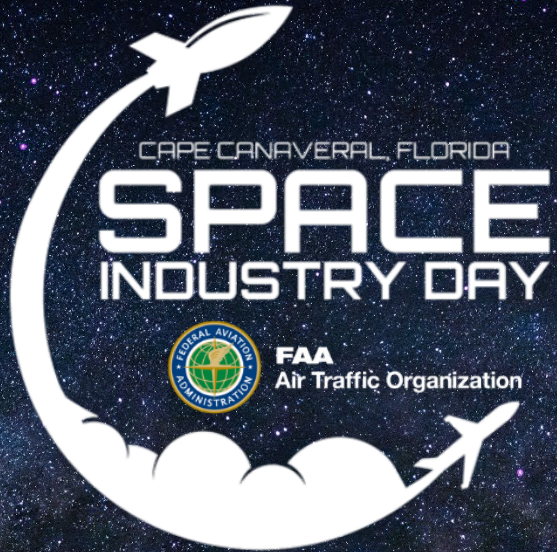
**Please share your:**

- Name
- Organization/Company
- Briefly your role





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Air Traffic Organization



# Leadership Addresses



**FAA**  
Air Traffic Organization

# Briefing:

Notice of Updated Factors for  
Optimizing Use of the National Airspace

# Notice of Updated Factors for Optimizing Use of the National Airspace System

- Optimize and provide access to in-demand airspace near launch sites
- Balance the needs of space launch operators, airlines, general aviation and the military to minimize airspace disruptions

## Federal Aviation Administration

### Notice of Updated Factors for Optimizing Use of the National Airspace System

The Federal Aviation Administration's (FAA's) mission is to ensure the safe, efficient, and equitable use of the National Airspace System (NAS). To fulfill this mission, the FAA has an ongoing obligation to optimize the use of the NAS for the benefit of all users. The FAA applies objective factors to guide its optimization decisions, provide transparency and consistency, and ensure the fair and equitable treatment of all NAS users.

The significant growth in the number of commercial space launch and reentry operations in recent years (along with the introduction of new vehicle launches, both public and private) can result in longer and more frequent disruptions to other flight operations than previously experienced. To mitigate the impacts of increased commercial space operations on other flight operations without impeding commercial space operations, the FAA is updating the factors that will inform its decisions to optimize the NAS.

Effective immediately, the FAA will consider the following factors (in addition to other relevant factors) in determining whether a commercial space operation may proceed as requested or whether alternative approaches are required:

- The location and timing of the proposed commercial space operation
- The number of flights and/or passengers that will be affected by the operation
- Holidays or significant events that result in more NAS congestion generally or in specific areas of the country (e.g., Thanksgiving, Christmas, New Years, Spring break, Memorial Day, Independence Day, Labor Day, Super Bowl, significant military operations/exercises)
- Launch window duration
- Nighttime v. daytime launches: The FAA encourages commercial space operations to take place during nighttime hours (to the extent practicable) when other flight operations tend to be reduced
- Mission purpose: The FAA generally will prioritize commercial space operations that (1) have a national security purpose or are in the national interest and/or (2) commercial space launches carrying payloads.

No single factor is determinative; the FAA will consider the totality of all relevant factors in making an optimization determination. Regardless of these factors and consistent with 49 U.S.C. 40103(b) and JO 7610.4 Special Operations, the FAA will exercise its authority to modify or revoke an airspace assignment (e.g., not issuing airspace clearances) when space operations adversely impact the safety and/or efficiency of the NAS.

The FAA will continue to collaborate with commercial space operators to identify potential constraints on launch scheduling that may significantly impact NAS operations and implement feasible alternatives, such as shorter windows, alternate times of day, and alternate days.

The FAA also will continue to coordinate with external governmental entities and other stakeholders early in the commercial space launch licensing process. As part of this coordination,



# Optimization Factors

The factors that inform decisions to optimize the NAS include:



## Continuing ongoing cooperative industry engagement

- Collaborative Decision Making (CDM) process
- Airspace Access Priorities (AAP) Aviation Rulemaking Committee (ARC)



## Considering relevant factors

- Location and timing
- The number of flights and/or passengers affected
- Holidays or significant events
- Launch window duration
- Nighttime vs. daytime launches
- Mission purpose



## Expanding the use of tools and procedures

- Space Data Integrator (SDI)





**FAA**  
Air Traffic Organization

# ATO Space Operations Integration Efforts

**Duane Freer**

Space Operations Group Manager  
FAA ATO



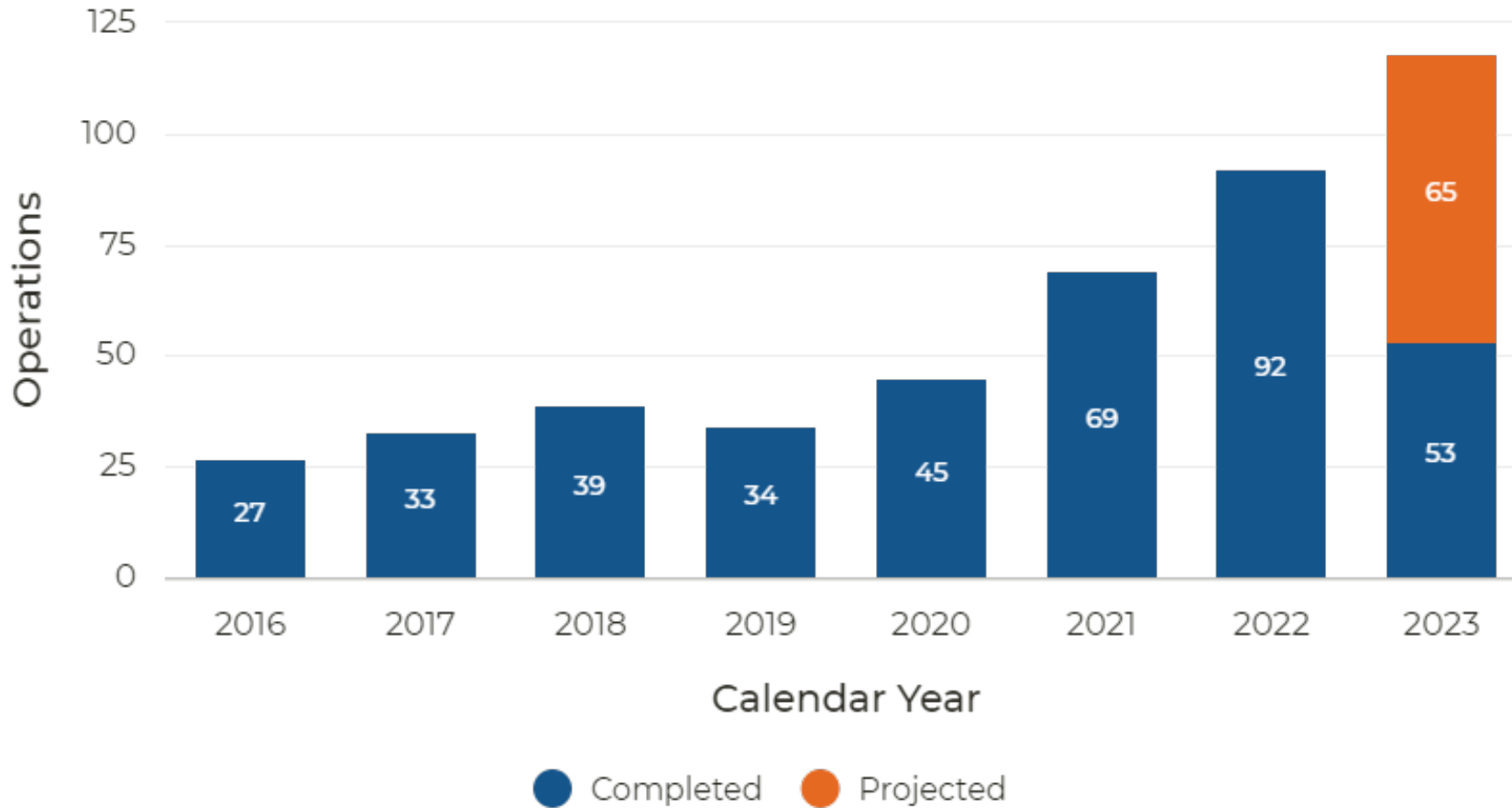
**FAA**  
Air Traffic Organization

ATO SPACE OPERATIONS INTEGRATION EFFORTS

# State of Space Operations by the Numbers

# Launch Cadence

Completed Missions per Calendar Year with 2023 Projection  
As of June 15, 2023



CY 2022 vs 2023

# 28%

Projected increase in operations

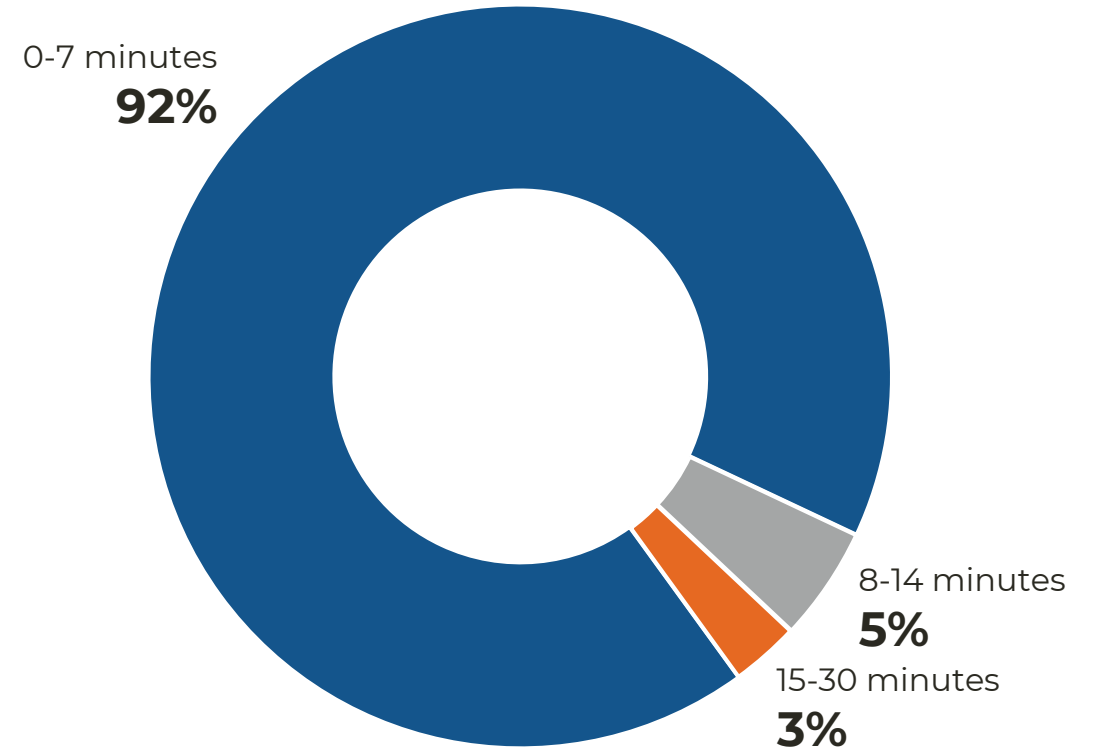
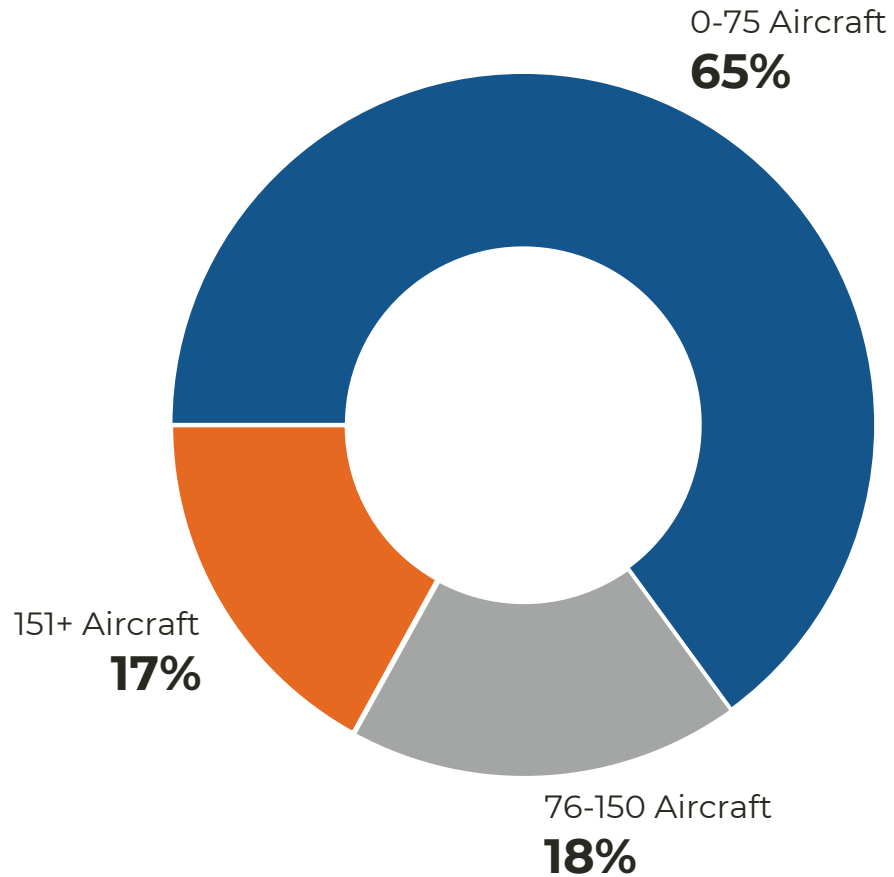


# State of Space Operations by the Numbers

## 2022 Launch and Reentry Review

2022 Projected Number of Aircraft Impacted/Launch

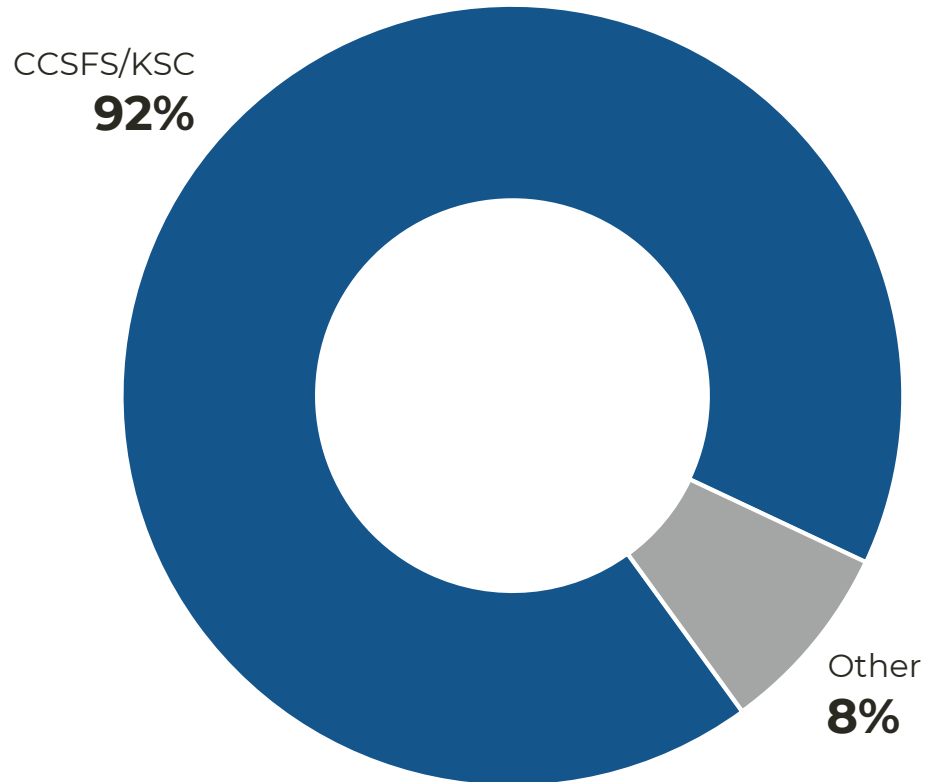
2022 Projected Average Minutes of Delay/Launch






# Focus on Florida

2022 Launch Impacts



## CCSFS/KSC Initiatives

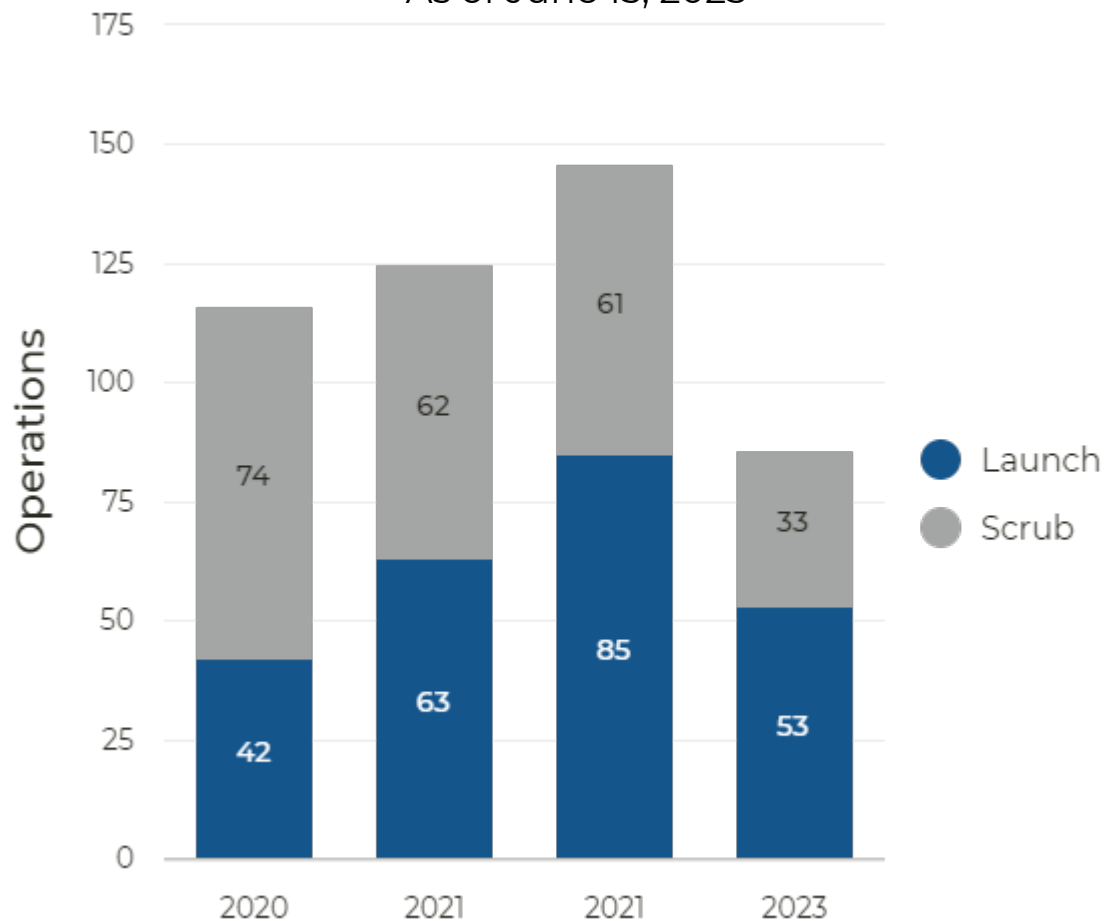
- Time Based Launch Procedures (TBLP)
- Dynamic Launch and Reentry Windows (DLRW)
- CCSFS/KSC Playbook Routes
- Critical Decision Windows (CDW)
- **Special Use Airspace (SUA) Management** 



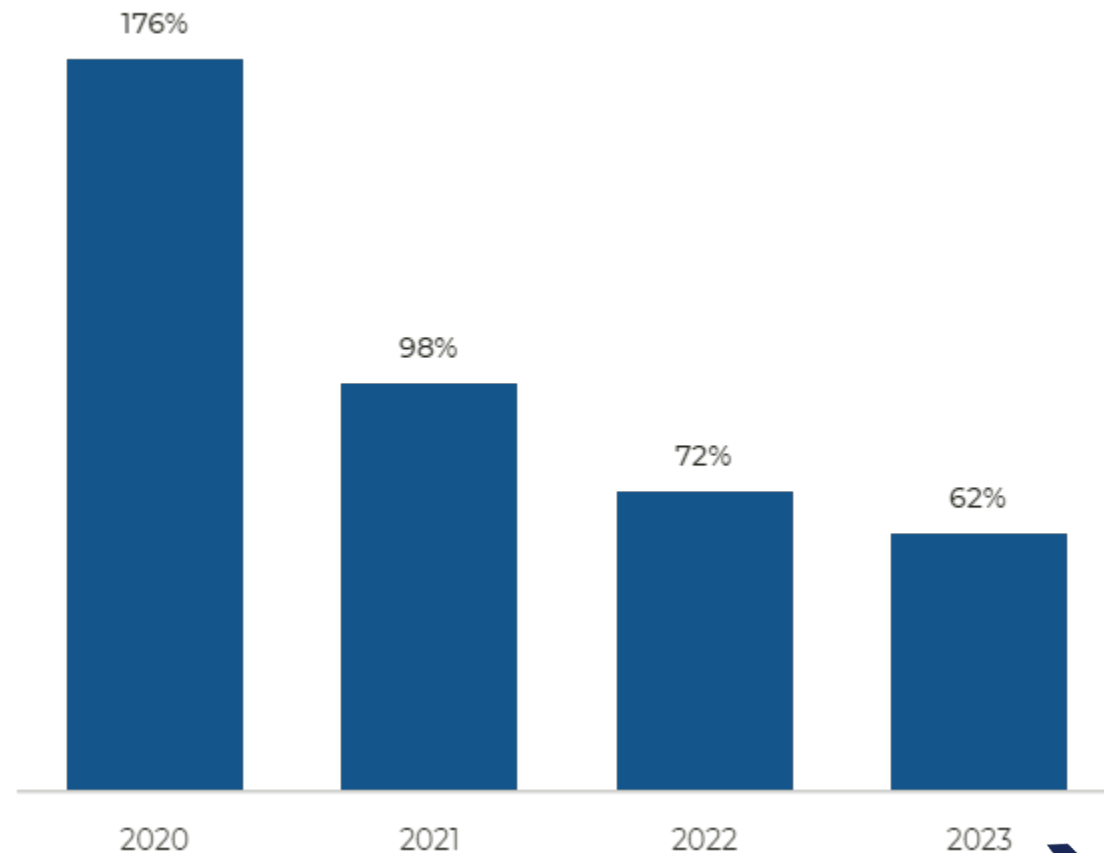
## State of Space Operations by the Numbers

# Launch vs. Scrub\*

### Yearly Launch and Scrub As of June 15, 2023



### Percentage of Scrubs per Mission As of June 15, 2023



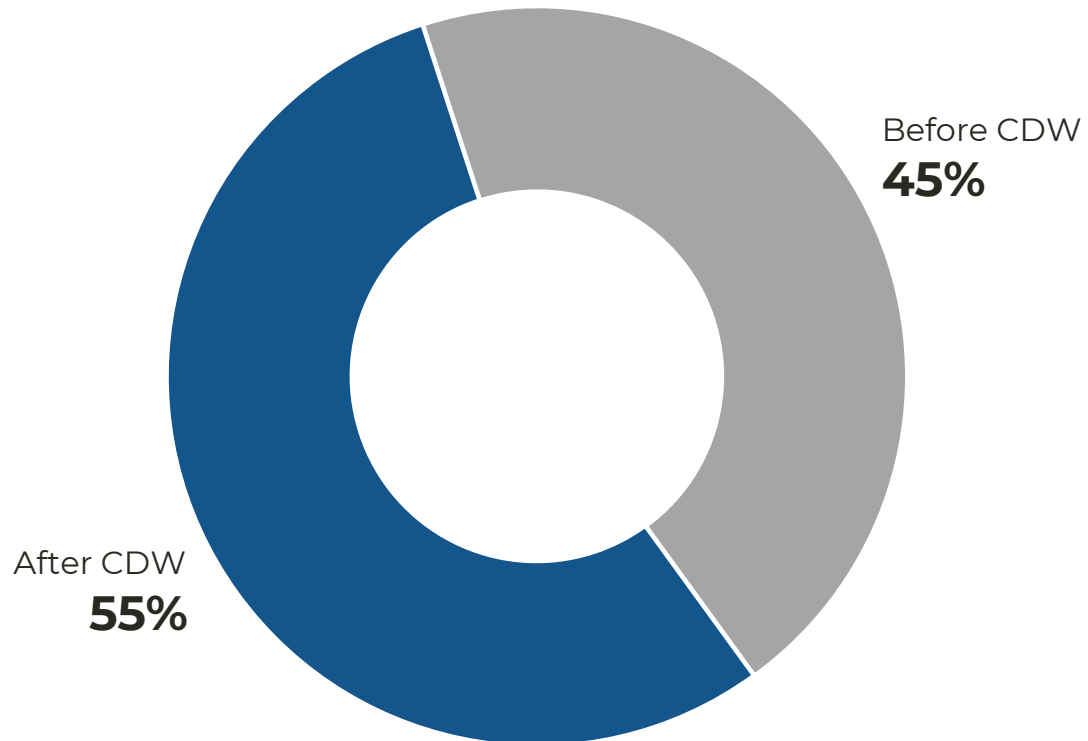
\*Scrub: Postponement of mission within 24 hours of intended T-0



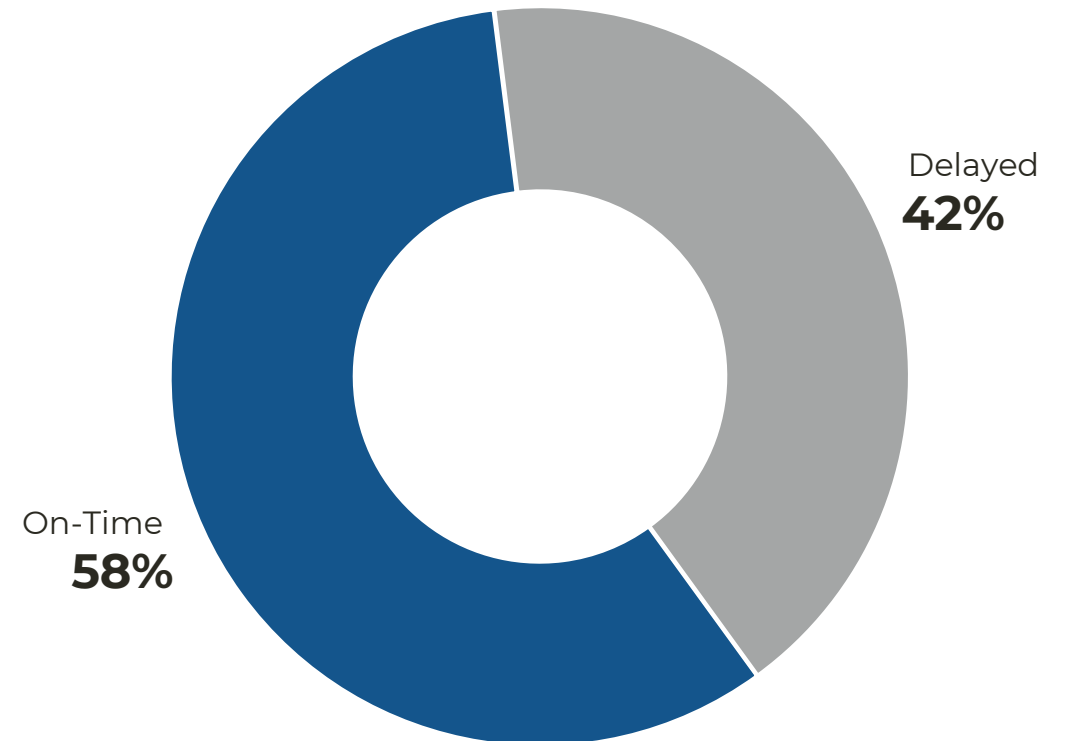
# State of Space Operations by the Numbers

## Critical Decision Windows

2023 Launch Scrubs\*: Before and After Critical Decision Windows  
As of June 15, 2023



2023 Percentage of On-Time Launches  
As of June 15, 2023



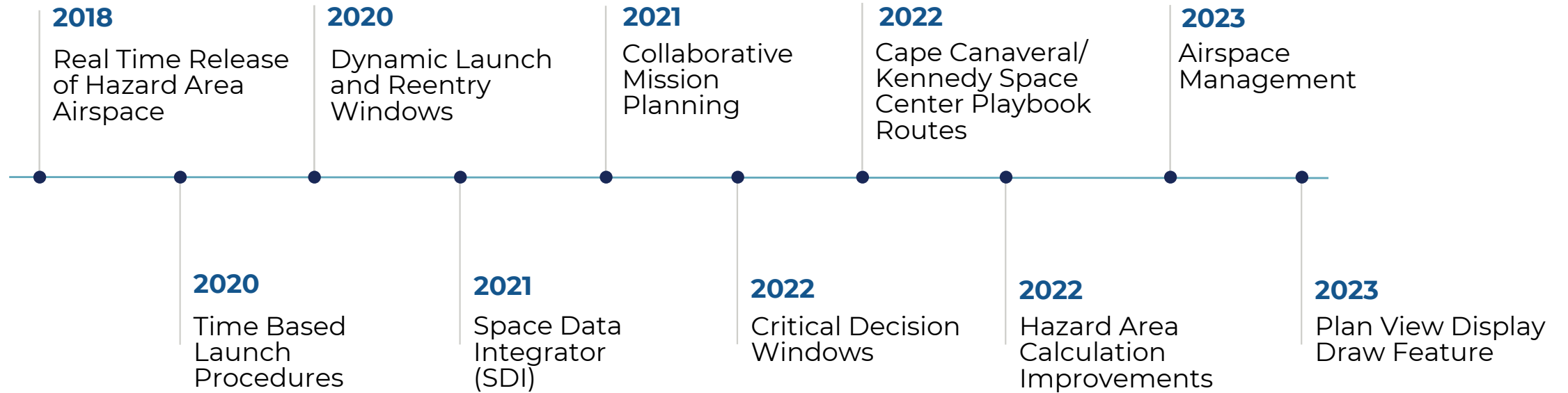


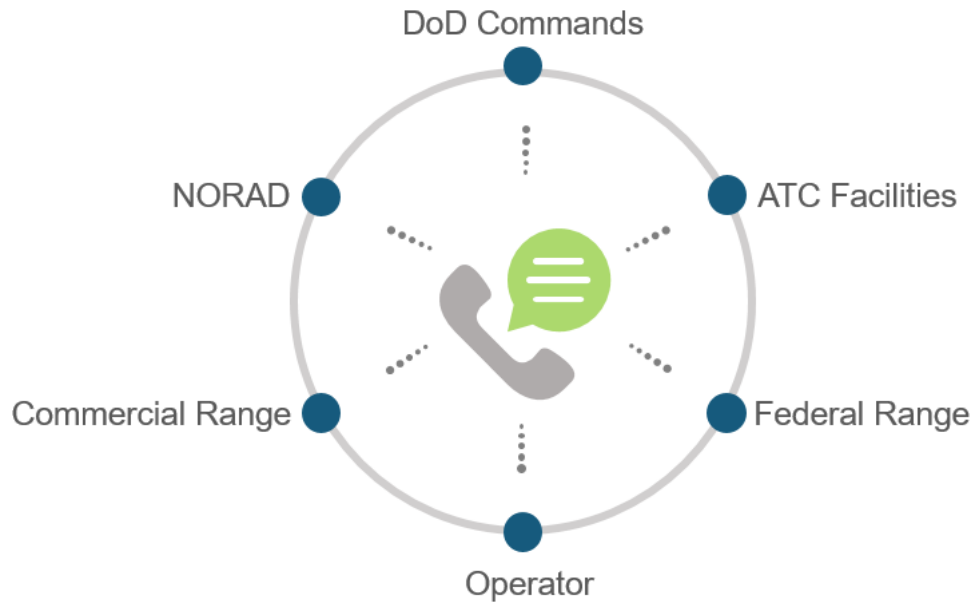
**FAA**  
Air Traffic Organization

ATO SPACE OPERATIONS INTEGRATION EFFORTS

# ATO Launch Efficiency Efforts

# Launch Efficiency Efforts



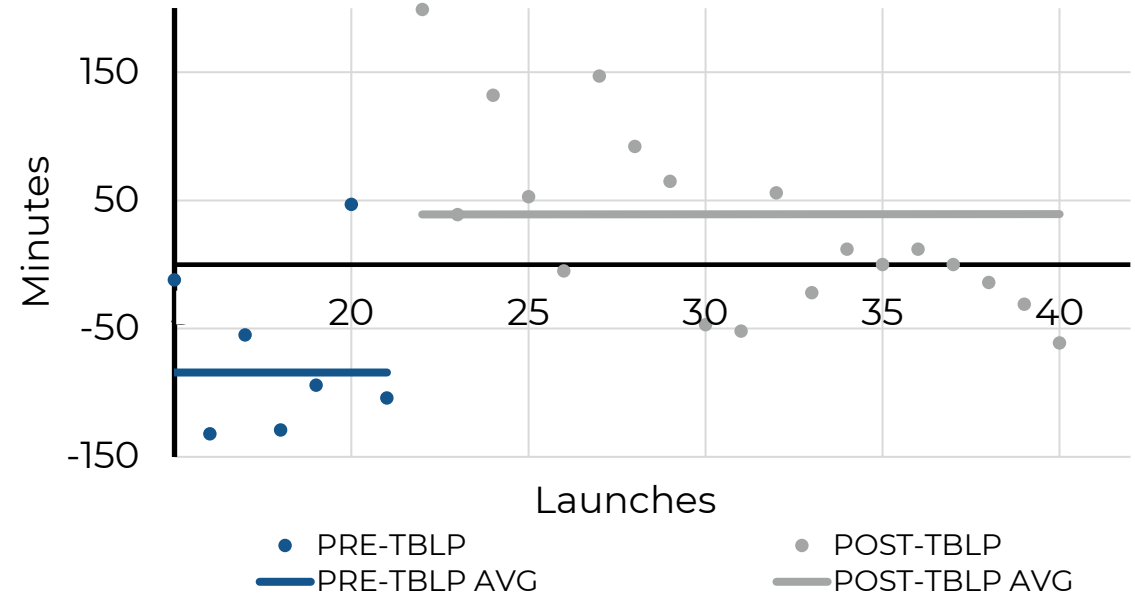


## Real time Release of Hazard Areas

**Goal: Gain efficiency through real time situational awareness**

- **2019:** Hotlines introduced at all launch locations
- Real time situational awareness between ranges, operators, and Air Traffic Control facilities **shaved hours off of airspace closure**

TBLP Efficiency per Launch



## Time Based Launch Procedures

**Goal: Reduce impacts through time based management**

- **2018:** Analysis indicated that 65% of all NAS impacts were due to missions from CCSFS/KSC with Atlantic Route closure
- **2020:** TBLP introduced at CCSFS/KSC launches with Atlantic Route closure
- TBLP has saved **an average of 114+ minutes** of Atlantic Route closure for these missions



# 9,215

## DLRW Minutes Saved

Last 12 months



### Dynamic Launch and Reentry Windows

**Goal: Leverage operator mission triggers to reduce airspace closure**

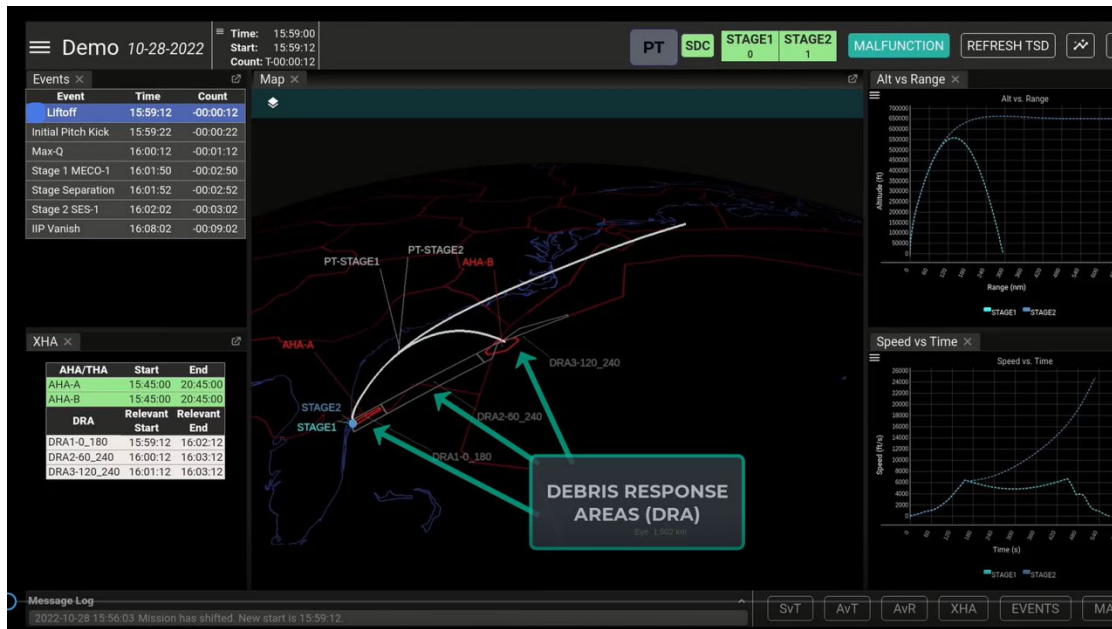
- **2020:** DLRW introduced at all launch locations
- Leverages operator mission triggers to dynamically manage hazard airspace and Traffic Management Initiatives (TMIs)
- Average annual **3,600+ minutes in airspace closure reduction**

### Collaborative Decision Planning

**Goal: Leverage data metrics to facilitate better operator decision making**

- **2020:** Data-driven analysis used in operator's mission planning process to mitigate impacts
- Hazard area windows and adjusted to mitigate NAS impacts

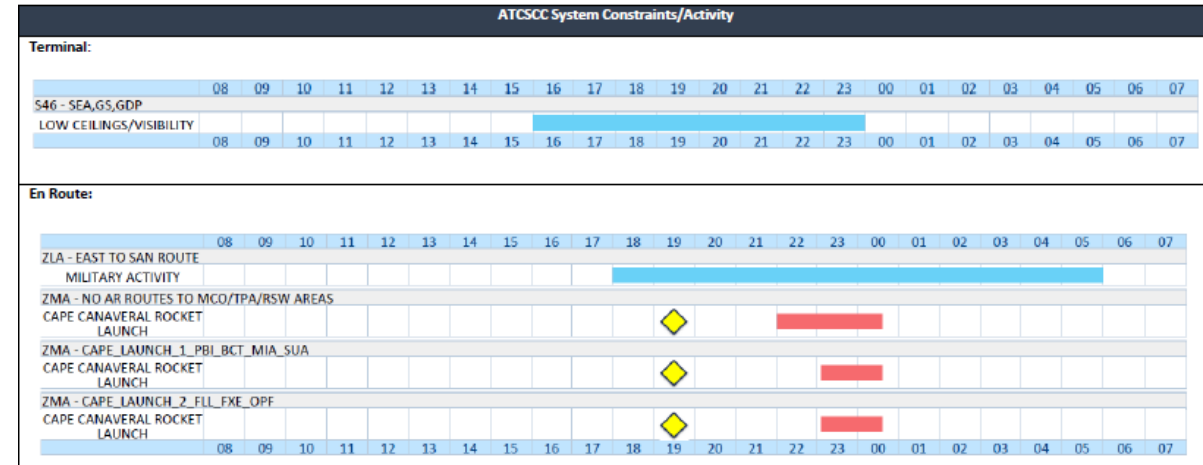




## Space Data Integrator (SDI)

**Goal: Utilize real time telemetry to dynamically manage airspace**

- **2020:** SDI was fielded as an operational test demonstration system
- Allows for **real time decision making** from the Challenger room based on vehicle telemetry
- **Facilitates Debris Response Areas** allowing Air Traffic Control to respond in real time to a vehicle anomaly



## Critical Decision Windows (CDW)

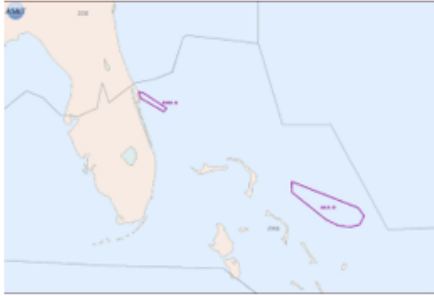

**Goal: Eliminate lost capacity due to scrubs**

- **2021:** CDWs introduced at Pacific Spaceport Complex Alaska to encourage scrub decisions prior to PACOTS route structure publication
- **2022:** CDWs introduced at all launch sites
- **42% all missions scrubbed before CDWs**





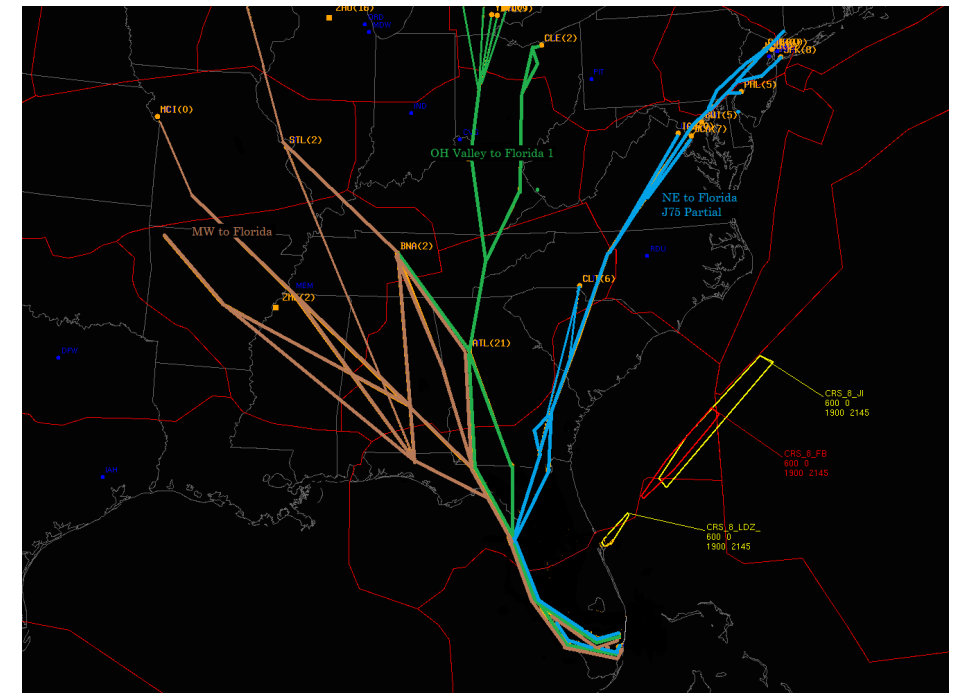
## Starlink 6-4 Comparison

Mission Date	5/29/2023	5/29/2023
Mission Time	1900-2319	1900-2319
Flights Affected Per Day	43.6	327.30
Excess Distance per Aircraft	8.87	34.33
Excess Distance per Day	386.85	11237.49
Delay (minutes) per Aircraft	1.22	4.65
Delay (minutes) per Day	53.10	1521.30
		

## Hazard Area Calculation Improvements

**Goal: Improve and where possible reduce hazard area size**

- Hazard areas naturally shrink with flight-proven vehicles
- **2022:** Decoupling of hazard areas from Special Use Airspace (SUA)
- **2022:** Hazard area reduction implemented for "life-leading" reusable boosters



## Cape Canaveral/Kennedy Space Center Playbook Routing

**Goal: Develop repeatable procedures for launch missions from CCSFS/KSC**

- **2022:** Playbook routings implemented for CCSFS/KSC missions



# Cape Canaveral Space Force Station/Kennedy Space Center



## BEFORE

Busy route from the northeast U.S. to central Florida  
closes during all space launches.

Flights rerouted to other busy routes resulting in arrival delays.

**FOR A TYPICAL LAUNCH:**

- Up to **36 flights** re-routed
- Up to **300 minutes** of delay
- Up to **4,300 passengers** affected
- Up to **1,500 extra miles** flown



## AFTER

Busy route from the northeast U.S. to central Florida  
remains open during most space launches.

Flights remain on efficient routes, avoiding additional delays.

**FOR A TYPICAL LAUNCH:**

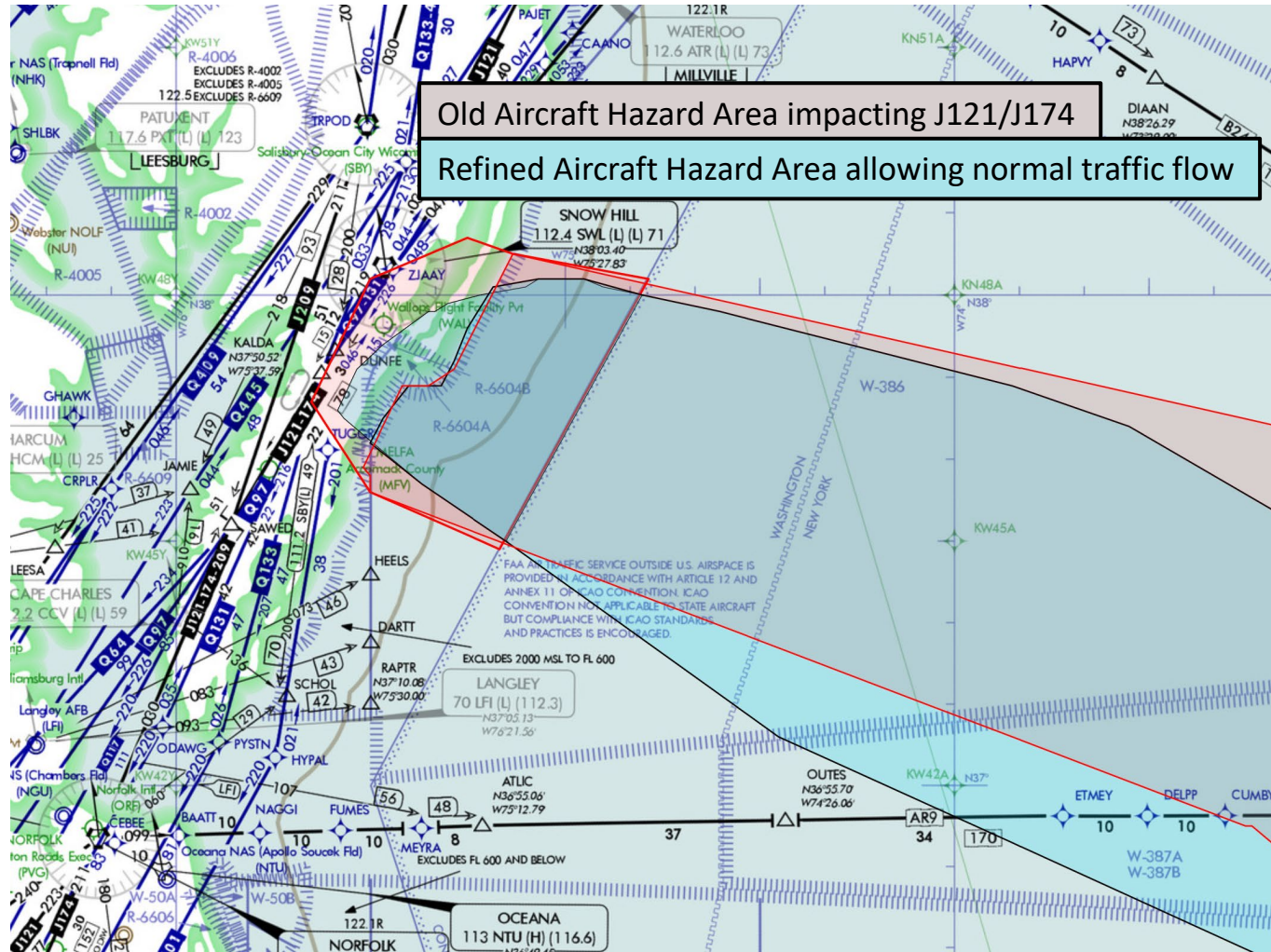
- **NO** flights re-routed
- **NO** delays
- **NO** impact to passengers
- **NO** extra miles flown



# Vandenberg Space Force Base



# NASA Wallops Flight Facility





**FAA**  
Air Traffic Organization

ATO SPACE OPERATIONS INTEGRATION EFFORTS

# What's Next?

What's next?

# Space Data Integrator

NAS Space  
Integration  
Capabilities  
(NSIC)

Controller  
decision  
support tools

Real time  
hazard area  
notification  
to controller  
scope

Future  
enhancements

SDI operational  
prototype



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Air Traffic Organization



Today		Back	Next	July 2023							Month	Week	Day
Sun	Mon	Tue	Wed	Thu	Fri	Sat	Sun	Mon	Tue	Wed	Thu	Fri	Sat
25	26	27	28	29	30	01							
		VG Unity 26(Galactic 01) - KC,RS,CG 00:00 - 00:00 (SpaceX) CRS-28 Reentry -GC,GS, CG 00:00 - 00:00				Cert-1 (ULA Vulcan) -RS 00:00 - 00:00 SpaceX Euclid - NV, GS 15:06 - 15:17							
02	03	04	05	06	07	08						SpX USSF-52 FH -RS 16:00 - 04:00	
09	10	11	12	13	14	15	Starlink 6-5 -KC,RS 00:00 - 00:00	Starlink 6-6 00:00 - 00:00					RSI DEMO 2 (ABL) 00:00 - 00:00 Starlink 6-15 00:00 - 00:00
16	17	18	19	20	21	22					32	CFT (ULA) 21:18 - 21:38	
23	24	25	26	27	28	29			SpaceX mPOWER-C 00:00 - 00:00			(SpaceX) SDA-08 -GS 00:00 - 00:00	
30	31	01	02	03	04	05		NG-19 00:00 - 00:00				Starlink (TBD) 00:00 - 00:00	Starlink 6-10 00:00 - 00:00

February 2024

Sun	Mon	Tue	Wed	Thu	Fri	Sat
28	29	30	31	<b>Feb 1</b>	2	3
4	5	6	7	8	9	10
11	12	13	14	15 Daytona 500 Miami Boat Show High Volume Winter Break	16 Daytona 500 Miami Boat Show High Volume Winter Break	17
18	19 Presidents Day	20	21	22	23	24
25 High Volume Winter Break	26	27	28	29	<b>Mar 1</b>	2

Forecasted
Planned
Scheduled
Scrubbed
Pushed
Completed
NAS Impacting Events

November 2023

Sun	Mon	Tue	Wed	Thu	Fri	Sat
29	30	31	<b>Nov 1</b>	2	3	4
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21 High Volume Holiday Traffic	22	23	24	25
26 High Volume Holiday Traffic	27	28	29	30	<b>Dec 1</b>	2

Forecasted
Planned
Scheduled
Scrubbed
Pushed
Completed
NAS Impacting Events





**FAA**  
Air Traffic Organization

# Collaborative Decision Making Highlights

## **Duane Freer**

Space Operations Group Manager  
FAA ATO

## **Vern Payne**

Manager, Collaborative Decision Making and  
International Operations  
FAA ATO



**FAA**  
Air Traffic Organization

Collaborative Decision Making Highlights

# FAA Aviation

# Collaborative Decision Making

# Collaborative Decision Making – Why?

- Began 30 years ago as an experiment to see if additional data from flight operators could improve the flow management decision making process.
- At the core is data exchange. Unique data from flight operators to update demand models, consolidated data from FAA for common situational awareness.

## Flight Operator

- Updated times reflecting upstream operations
- Trajectory updates (Route, Altitude, speed prior to filing the flight plan)

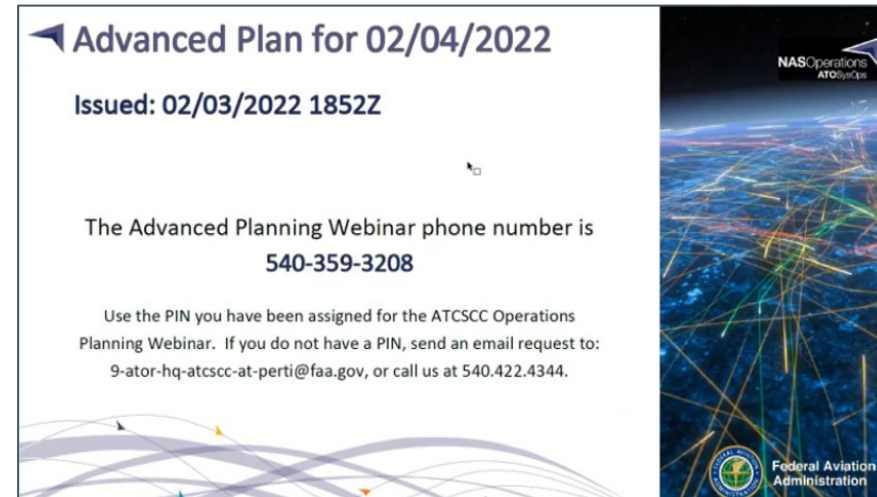
## FAA

- Consolidate data from all providers
- Present the demand calculations in many end user tools, common view for FAA and Aviation



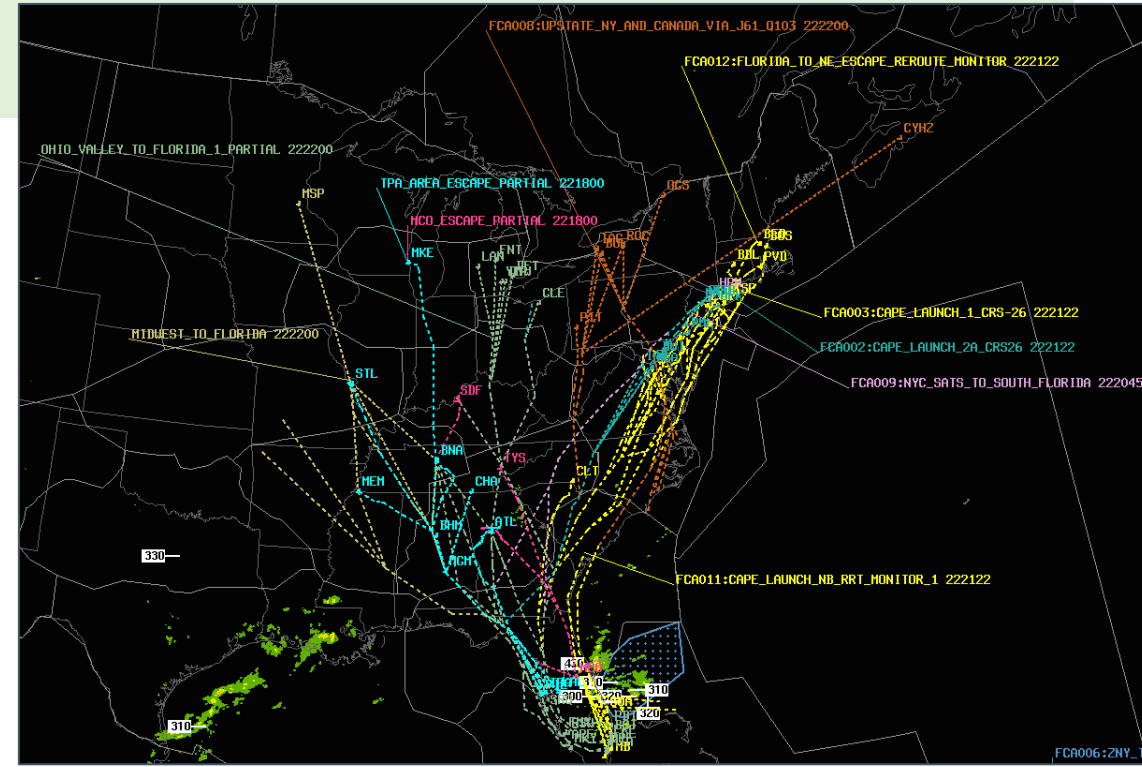
# Collaborative Decision Making – Today


- Both a data exchange as well as a philosophy
- Philosophy is that FAA and Industry collaborate on planning, execution, and review
  - Advance Plan
  - Day of – Webinar every two hours
  - Next Day – review of previous day
  - Periodic:
    - Monthly: NAS Collaboration Forum (NCF)
    - Annually: NAS Performance Review (NPR) and CDM General Session
- CDM Sub-Teams (FAA and Industry) collaborate to work on taskings



# Aviation CDM: Accomplishments applicable to launch operations

- Collaborative Weather Forecasts
- Airspace Flow Programs
- Required Routes
- Playbook Development
- Operational Information System
- Pre-Departure ReRouting (PDRR)
- AirBorne ReRouting (ABRR)





**ATCSCC  
OIS  
SYSTEM**

11 23 22  
1258:15

- Summary
- Planned Outages
- System Impact Reports
- Intr Summary
- Schedules
- East Directory
- West Directory
- Airport Layout
- Severe WX
- OPS Plans
- Crisis Management
- National Playbook
- Meteo
- Tier Info
- Checklists
- Airport Metrics
- TCA Hotline
- Cover Sheets
- OJT Info
- Ops Floor Plan
- Equipment Callback
- FAA
- Current Restrictions
- OP Tolcon Agenda

(Note: This page will refresh every minute. Last updated Wed, 23 Nov 2022 12:57:41 UTC.)

NATIONAL PROGRAMS									
PROGRAM NAME	START	END	SCOPE	REASON	AVG	AAR	PR	ADVZY	DA
<a href="#">FCAPV1</a>	1700	1859	See Program Name...	VOLUME / COMPACTED DEMAND	29	--	7	<a href="#">041</a>	<a href="#">DA</a>

GROUND STOPS									
ARPT	UPDATE	POE	SCOPE	REASON	ADVZY				
MIA	1400	MED	2ndTier	WEATHER / LOW VISIBILITY	<a href="#">042</a>				

DELAY INFO					VACAPES REQUESTS				
ARPT	AD	DD	TIME	REASON	AREA	REQ/AVL	ALTITUDE	TIME	REMARKS

CANCELLED INITIATIVES				AIRPORT CLOSURES			
ARPT	TYPE	TIME CANCELLED		ARPT	TIME	REASON	REOPEN

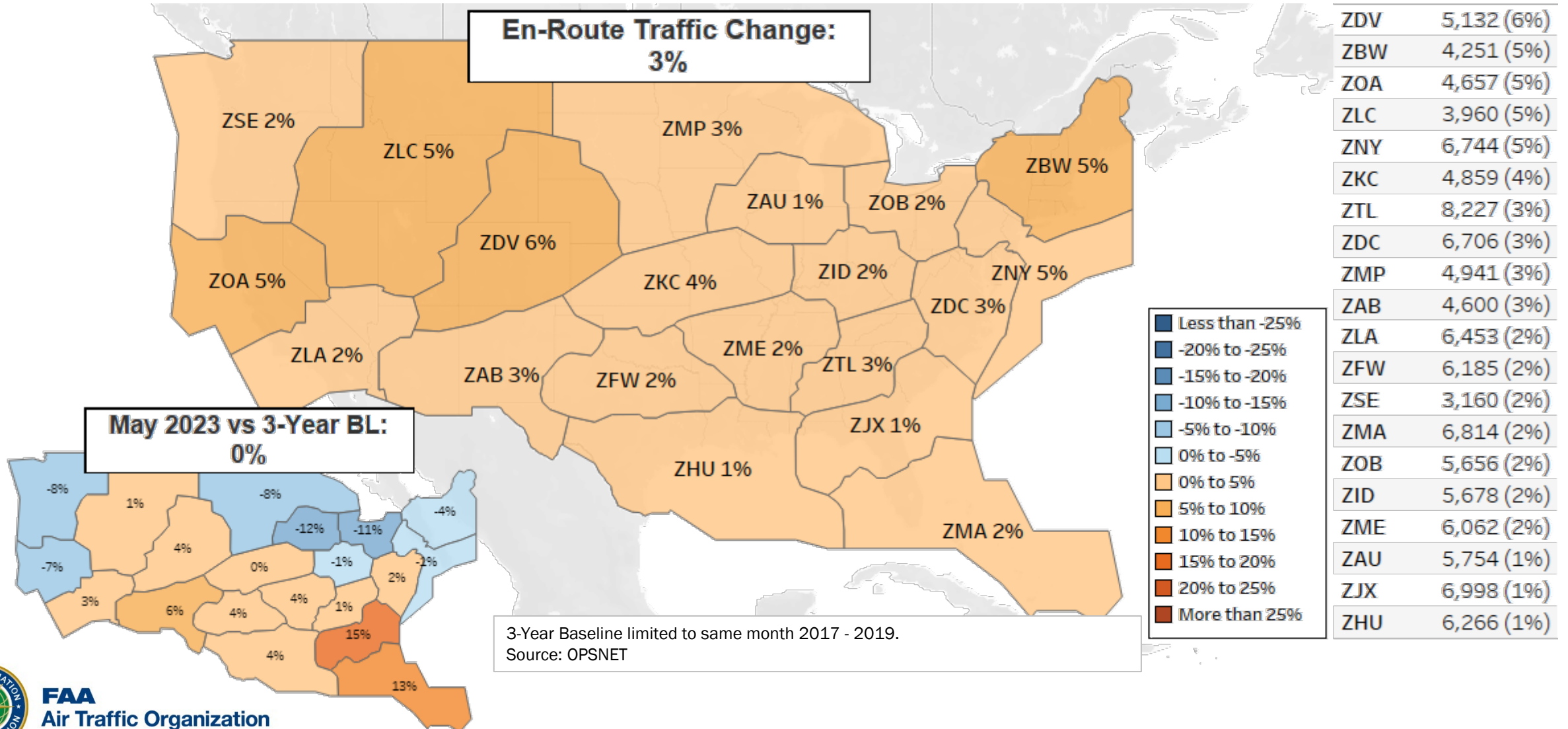
TIME BASED FLOW MANAGEMENT				
ARPT	START	END		STATUS
ATL	1100	0300		SCHEDULE
ATL	1200	0300		METERING
CLT	1200	0300		METERING
DFW	1100	0430		SCHEDULE
DTW	1100	0200		SCHEDULE

MISCELLANEOUS

[NEXT PLANNING WEBINAR 1415Z](#)

# En Route Flight Activity May 2023 vs May 2022





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Air Traffic Organization

Collaborative Decision Making Highlights

# FAA ATO Space Collaborative Decision Making (SpCDM)

ATO SPACE CDM

---

“ COLLABORATION IS THE ONLY WAY WE WILL  
ACHIEVE COMPREHENSIVE SPACE INTEGRATION ”

---

Executive Steering Committee



# At-a-Glance

Recommendation of the Airspace Access Priorities Aviation Rulemaking Committee (AAP ARC)

– 8/21/19 report

“...the FAA establish a CDM-like space operations committee to recommend appropriate **information to be exchanged with the FAA for more dynamic airspace management and situational awareness** and to help implement the details charted by the steering committee. ”

–Page 21



# At-a-Glance



# FAA ATO Space Collaborative Decision Making (SpCDM) At-a-Glance



## FAA ATO SpCDM launched in June 2021

- February 2021: ATO COO brief and concurrence
- June 2021: SpCDM kick-off
- September 2021: Charter published
- December 2021: SDI sub-team pilot launched
- June 2022: First Space Operations Committee meeting
- October 2022: Mission Planning and International sub-teams launched



## 3 active sub-teams

- December 2021: Data Exchange 1 - Space Data Integrator
- October 2022: Data Exchange 2 - Mission Planning
- October 2022: International



## 10 SpCDM meetings over 24 months

- 5 Executive Steering Committee (ESC) meetings
- 5 Space Operations Committee (SpOC) meetings



## 20 member organizations represented by 70+ individuals

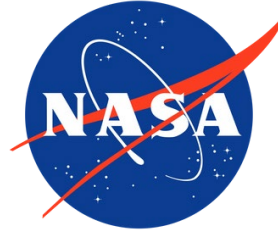
- 12 space companies
- 5 associations
  - Airlines for America (A4A)
  - Commercial Spaceflight Federation (CSF)
  - International Air Transport Association (IATA)
  - National Air Traffic Controllers Association (NATCA)
  - National Business Aviation Association (NBAA)
- 3 government agencies
  - FAA
  - NASA
  - U.S. Space Force



# FAA ATO Space Collaborative Decision Making (SpCDM) 20 Member Organizations



Airlines for America®  
We Connect the World



FAA  
Air Traffic Organization



FAA ATO Space Collaborative Decision Making (SpCDM)  
Data Exchange Sub-team 1  
Space Data Integrator



### Statement of Task

- Increase operational efficiency in NAS traffic management of space operations by incorporating real time data from the launch providers for improved FAA situational awareness

### Expectations

- Host targeted, topic-specific industry forums to educate space launch and reentry operators (LROs) on the Space Data Integrator (SDI)

### Accomplishments

- Informational sessions for operator engineering and software development teams
- SDI status updates at ATO SpCDM meetings
- Pilot program for sub-team framework



# Data Exchange Sub-team 2 Mission Planning



Airlines for America  
We Connect the World

## Statement of Task

- Explore tools and processes to improve the pre-mission data exchange between the FAA, LROs, and other stakeholders

## Expectations

- Host one group meeting per month
- Targeted, task-orientated meetings for stakeholder input

## Accomplishments

- User testing of portal functionality and usability
- Continual engagement and activity emphasizing collaboration and information exchange
- Provide subject matter expertise through the portal transition to NASA Ames



# International Sub-team



## Statement of Task

- Inform LROs of best practices for preparing and disseminating space operations-related airspace coordination and to foster a greater understanding of the value of leveraging ICAO and CANSO connections for efficient airspace utilization during space operations.

## Expectations

- Host biweekly meetings

## Accomplishments

- Creation of ANSP guide for space operators to reference during mission planning with CANSO and CADENA
- Standardized international NOTAM request format for space operations
- Provide feedback on space operation international coordination guidance materials
- CANSO and ICAO informational briefs to operators



# FAA Collaborative Decision Making Programs

## Joint sub-team Work



### FAA ATO Space Industry Day

Aviation and Space CDM leadership joint planning committee



### Forming joint working group on outreach and education – current activities include:

Airspace efficiency materials

- Tailored articles for internal audiences, e.g., Southwest Airlines article in folders



### Opportunities for information exchange at FAA ATO SpCDM meetings

October 2022: Delta Air Lines provided an operational brief at SpOC meeting

January 2023: Southwest Airlines hosted SpOC meeting and provided tour of Network Operations Control



### CDM Executive Steering Committees

Plan for aviation and space CDM executive steering committees to meet biannually

- First meeting will be October 26, 2023

#### Educational Materials Website

Learning website with educational materials: <https://tfmlearning.faa.gov>



### Forming joint working group on metrics

Tasked to identify common metrics for assessing airspace efficiency

FAA ATO System Operations (AJR) Courses

- 50113: National Traffic Management
- 50114: Altitude Reservation (ALTRV) and Space Operations



### Questions

Aviation CDM: [CDM@faa.gov](mailto:CDM@faa.gov)

Space CDM: [SPOC@faa.gov](mailto:SPOC@faa.gov)







**FAA**  
Air Traffic Organization

# Panel: Industry Perspective

Moderated by:

**LaKisha Price**

Director NAS Operations  
FAA ATO

**Patrick Butler**  
Director  
Mission Execution  
Florida Launch Operations



**Duane Freer**  
Group Manager  
ATO Space Operations



**Rob Goldman**  
Senior Manager  
Air Traffic Management and  
Industry Affairs



**Paul Litke**  
Director  
Surface Operations, Network  
Operations, ATS



**Vern Payne**  
Manager  
Collaborative Decision  
Making and International Operations



**Mike Lapidus**  
Director  
Government Affairs



**FAA**  
Air Traffic Organization



**CDM**  
Collaborative  
Decision Making



**ATO SpCDM**  
Space Collaborative Decision Making  
System Operations | Space Operations





**FAA**  
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# Open Forum



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Closing



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Supplemental

# FAA ATO Space Industry Day

## Acronyms

AAP ARC	Airspace Access Priorities Aviation Rulemaking Committee	HA	Hazard Area
ABRR	Airborne Rerouting	ICAO	International Civil Aviation Organization
AHA	Aircraft Hazard Area	KSC	Kennedy Space Center
AJR	ATO System Operations (FAA)	LOA	Letters of Agreement
ALR	Acceptable Level of Risk	LRO	Launch and Reentry Operator
ALTRV	Altitude Reservation	NAS	National Airspace System
ANG	Office of NextGen (FAA)	NCF	NAS Collaboration Forum
ANSP	Air Navigation Service Provider	NOTAM	Notice to Air Mission
AR	Atlantic Routes	NPR	NAS Performance Review
ARE	Adaptive Risk Envelopes	NSIC	NAS Space Integration Capabilities
AST	Office of Commercial Space Transportation (FAA)	PACOTS	Pacific Organised Track System
ATC	Air Traffic Control	PDRR	Pre-Departure Rerouting
ATO	Air Traffic Organization	PMO	Program Management Office (FAA ATO)
AvCDM	Aviation Collaborative Decision Making	PVD Draw	Plan View Display Draw
CADENA	CANSO ATFM Data Exchange Network for the Americas	SDI	Space Data Integrator
CANSO	Civil Air Navigation Services Organisation	SpCDM	Space Collaborative Decision Making
CCSFS	Cape Canaveral Space Force Station	SpOC	Space Operations Committee
CDM	Collaborative Decision Making	STC	Space Transition Corridors
CDW	Critical Decision Windows	SUA	Special Use Airspace
DLRW	Dynamic Launch and Reentry Windows	TBLP	Time Based Launch Procedures
DRA	Debris Response Areas	TMI	Traffic Management Initiatives
ESC	Executive Steering Committee	ZLA	Los Angeles Air Route Traffic Control Center
FAA	Federal Aviation Administration	ZMA	Miami Air Route Traffic Control Center

